

City of Appleton • City of Menasha • Town of Buchanan • Town of Grand Chute • Village of Fox Crossing • Village of Harrison • Village of Little Chute









2022-2023 PROPOSED BUDGET

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2022 - 2023 Budget

## **AASD Mission Statement**

To support success in life for Every Student, Every Day, we will:

- Ensure a safe, healthy and welcoming school environment for ALL.
- Ensure every student is academically, socially and emotionally successful and graduates ready for career, college and their community.
- Create and maintain strong family, community and business partnerships to accelerate our collective impact on student success.
- Align resources and operations directly to District priorities that ensure the success of all students with maximum efficiency and excellence.

#### AASD Board of Education

<u>Member</u>	<u>Office</u>	<u>Term</u>
Kay S. Eggert	President	2024
Kristine Sauter	Vice President	2023
Deborah C. Truyman	Clerk	2023
James R. Bowman	Treasurer	2023
James Bacon	Member & CESA 6 Delegate	2025
Edward Ruffolo	Member	2024
Pheng Thao	Member	2025

# AASD Business Services Department

Holly Burr - Executive Director of Finance

2022 - 2023

# **Executive Summary**

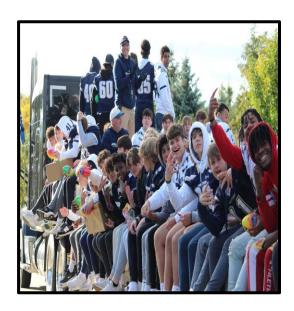
Presented here is the 2022-2023 fiscal year budget for the Appleton Area School District. The total budget for all funds less inter-fund transfers is \$243,984,990. This budget proposal has been prepared using the best information available at the time.

#### **Budget Highlights for 2022-2023**

- The second year of the bi-annual state budget again had no increase in the per student revenue allocation from the State. We will not see an increase in our Revenue Limit authority for the third straight year. We will continue to get a "Declining Enrollment Exemption" and a "Hold Harmless Exemption" as part of the revenue limit formula. These exemptions will help offset the loss of revenue we would have seen due to our declining membership. Because of these factors, we are budgeting for a \$2 million decrease in revenue compared to last year.
- We have an increase in our open enrollment in this year and a slight decline in our open enrollment out. This net effect of an additional 959 students has a positive impact through open enrollment funding.
- Due to having no change in our revenue limit authority, and an increase in state aid, the funding we receive from local property taxes will also see a decrease. However, the amount the AASD is required to levy to fund private school vouchers will increase from last year's total of \$4,520,772 to \$5,612,335. Private school vouchers will make up \$.53 of our tax rate, or the equivalent of \$53 on \$100,000 of property.
- To offset these decreases we have received additional state funding through the Governor's "Get Kids Ahead" initiative again this year. We also will continue to use the funds available from the Federal government through the American Rescue Plan (often referred to as ESSER funding). The full amount of this revenue will be spent mitigating the disruption to student learning caused by the pandemic.
- The 2022-2023 fiscal year finished with a surplus of approximately \$8.8 million. With no increase in revenue, this surplus will allow the district to cover operational increases that are caused by inflation. The most significant operational increases are; compensation increases, health insurance, cleaning costs, transportation, technology contracts, maintenance contracts, and utilities.
- Staffing changes will have an effect on our 2022-2023 budget. Our overall staffing
  will decrease by 1.3%, with the largest decrease in ESSER supported positions as we
  no longer have the dedicated health room staff at each school.

- Compensation increases for 2022-2023 were approved earlier in the year for all staff, at an average increase of 3.63% for all employee groups. The Consumer Price Index (CPI) for districts was set this year at 4.7%.
- Fund 80, our Community Service Fund will see an increase in the tax levy of 5.6% this year to keep pace with the increases in expenses of the Fund. This Fund continues to carry an appropriate positive fund balance at about 23.7%.
- The District paid off the remaining Fund 38 debt in 2021-2022. The District again paid down additional long-term referendum debt (Fund 39) during 2021-2022. Leaving the remaining balance of Fund 39 debt at \$6,360,000. It is budgeted for 2022-2023 to pay this remaining debt off in full.
- The District has two referendum questions on the ballot for the November 8, 2022 election. The 2022-2023 proposed budget includes \$8.7 million in tax levy (Fund 39) for future payment of this debt if these referendum questions are passed.
- The District's Equalized Property Value increased by 10.51% from just under \$9.5 billion last year to nearly \$10.5 billion this year. This increase means our tax levy will be dispersed across more property value thus driving down the mil rate.
- Our tax rate, often referred to as our mil rate, is projected to decrease from \$7.66 per \$1,000 of equalized valuation to \$7.10 per \$1,000 of equalized valuation. 2022-2023 will be the ninth straight year in which the Appleton Area School District has had a decrease in our tax rate.





2022 – 2023 **General Budget Information** 

2022 - 2023

# **District Enrollment History**

Below is a comparison of the Third Friday Student Count (Student Head Count/Enrollment) and Membership (FTE) Count; two counts significant for school districts.

<u>Student Head Count/Enrollment</u> → Includes those students filling "seats" in AASD (enrolled and eligible to attend class); adjustments are not made for open enrollment (resident vs. non-resident students). This count is primarily used for District planning purposes.

<u>Membership (FTE) Count</u>  $\rightarrow$  Includes the student head count/enrollment with adjustments (less (-) non-resident open enrollment/in plus (+) resident open enrollment/out) calculated on a full-time equivalency (FTE) basis. This count is used when determining revenue limits and General State Aid.



2022 – 2023 **Staff Profile** 

The Appleton Area School District is people centered. The 15,238 students are served and supported by approximately 1,956.3 staff members comprised of teachers, administrators and support staff (secretaries, maintenance/custodial staff, paraprofessionals, administrative support). This does not include staff employed by contracted vendors for transportation, food services, cleaning or Appleton Community 4K community partners.

The table below compares staff by group over seven years.

	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	Change
Educators	1,200.4	1,223.0	1,234.0	1,247.0	1,259.5	1,272.0	1280.0	8.0
Administrators	68.0	68.0	69.0	69.0	69.0	68.0	69.0	1.0
Support Staff*	514.0	555.0	629.0	638.0	667.0	641.5	607.3	-34.2
Total FTEs	1,782.42	1,846.00	1,932.00	1,954.00	1,995.50	1,981.5	1956.3	-25.2



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# Fund Balance -- An Explanation

Governments, including school districts, usually organize their account systems based on "funds." A fund is a set of accounting records that is separated from others for the purpose of carrying on a certain activity.

Funds demonstrate that dollars are only being used for approved purposes.

The Department of Public Instruction specifies that school districts must use particular funds.

All school districts have a general fund and many have one or more other funds that account for specific activities.

A "fund balance" is created or increased when fund revenue exceed fund expenditures for a fiscal period. Correspondingly, a fund's balance is decreased when fund expenditures exceed fund revenues. The balance sheet accounts identify the assets that belong to a fund, such as cash or a grant payment receivable; and what liabilities it owes, such as accounts payable to a supplier. The difference between the fund's assets and liabilities equals the "fund balance." A positive fund balance represents a financial resource available to finance expenditures in following fiscal periods. A deficit fund balance can only be recovered by having revenues exceed expenditures in a following fiscal period.

A district with an appropriate fund balance can:

- Avoid excessive short term borrowing thereby avoiding associated interest cost.
- Accumulate sufficient assets to make designated purchases or cover unforeseen expenditure needs.
- Demonstrate financial stability and therefore preserve or enhance its bond rating, thereby lowering debt issuance costs.

The school board should determine the amount of fund balance appropriate for the fiscal management of the district. Presently AASD's General Fund (Fund 10) fund balance equals 29.9% of expenditures. The following chart represents the District's fund balance history for the General Fund.

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Year	Amount
June 2004	\$13,461,574.81
June 2005	\$12,104,699.67
June 2006	\$12,399,779.71
June 2007	\$10,159,219.32
June 2008	\$10,930,078.72
June 2009	\$10,390,678.77
June 2010	\$15,088,929.04
June 2011	\$16,444,358.55
June 2012	\$18,212,524.60
June 2013	\$17,936,488.20
June 2014	\$17,866,330.28
June 2015	\$18,889,874.79
June 2016	\$23,555,881.38
June 2017	\$27,752,353.01
June 2018	\$31,162,729.00
June 2019	\$33,567,328.09
June 2020	\$43,018,272.73
June 2021	\$50,744,887.23
June 2022	\$59,583,238.22
Projected June 2023	\$56,318,032.00

2022 - 2023 Budget Overview/Tax Levy

The 2022-2023 limited revenue is down 2.02% from \$158.5 million in 2021-2022 to \$156.3 million. The revenue limit calls for a total estimated Property Tax Levy of \$74,490,616 up 2.49% from \$72,683,034. The Tax Rate would decrease approximately 7.26% from \$7.66 per \$1,000 of equalized valuation to \$7.10 per \$1,000. This is due to the large increase in Equalized Property Valuation.

	Prop	oosed Levy	Р	roperty Value	Equali	nated zed Tax Mill Rate)
General Fund (10) AASD	\$	48,670,889	\$	10,491,604,760	\$	4.64
General Fund (10) Private Vouchers	\$	5,612,335	\$	10,491,604,760		0.53
Debt Service Fund (38/39)	\$	15,132,252	\$	10,491,604,760		1.44
Capital Projects Fund (41)	\$	2,460,000	\$	10,491,604,760		0.23
Community Service Fund (80)	\$	2,615,140	\$	10,491,604,760		0.25
	\$	74,490,616			\$	7.10
Prior Year (2021-2022) Levy	\$	72,683,034	\$	9,493,679,888	\$	7.66
\$ Increase (Decrease)	\$	1,807,582			\$	(0.56)
% Total Levy Increase =		2.49%	R	Rate Decrease =		-7.26%

2022 – 2023

# **Understanding the Tax Levy**

#### LEVY DETERMINATION

Levies for Funds 10, 38 and 41 are determined by applying the revenue limit formula provided by the State. The levy for Fund 39 and 80 are not included in the revenue limit calculation.

The levies for Funds 10, 30, 40 and 80 are combined to arrive at the total levy required. The levy certified to each municipality is reduced by "computer aid" certified in October by the Department of Revenue (DOR). This aid allocation began several years ago, when the State declared certain technology exempt from property taxes.

#### **RATE DETERMINATION**

Once the levy is determined, a tax rate is calculated by dividing the total levy by the equalized value of the District excluding Tax Incremental Districts (TID). This figure is then multiplied by 1,000 to arrive at a rate per \$1,000 of value. The proposed rate of \$7.10 means an owner of a \$100,000 home would pay \$710 in school taxes.

It is important to point out that projections are based on estimated equalized values and estimated Equalization Aid. The State Department of Revenue provides certified values in mid-October. The Department of Public Instruction also certifies aid in mid-October.

The Board of Education must approve the levy before November 1 of each year. Final adjustments will be made prior to this approval.

#### **EQUALIZED VALUATION FOR DISTRIBUTION OF THE LEVY**

The District is comprised of eight municipalities each making up a relative share of the District levy. Equalized value is essentially fair market value. It is certified by the Department of Revenue and determines how the levy is to be distributed to each municipality. A 10.51% increase in value is used in the proposed budget for planning purposes. Once a municipality knows their share of the District levy, they distribute the levy to individual properties in the municipality based on assessed value.

2022 - 2023

# Tax Levy, Equalized Value and Rate History

Levy Year	Levy Amount	Equalized Value	AASD Tax Rate	Tax Rate State Avg.
1990	\$ 38,896,117	\$ 2,511,046,936	\$ 15.49	\$ 17.11
1991	\$ 44,805,546	\$ 2,666,238,757	\$ 16.80	\$ 17.51
1992	\$ 49,585,130	\$ 2,846,148,259	\$ 17.42	\$ 18.37
1993	\$ 52,855,955	\$ 3,016,590,391	\$ 17.52	\$ 17.91
1994	\$ 50,831,278	\$ 3,238,572,844	\$ 15.70	\$ 16.60
1995	\$ 49,922,740	\$ 3,480,726,916	\$ 14.34	\$ 15.26
1996	\$ 36,114,205	\$ 3,654,680,616	\$ 9.88	\$ 11.90
1997	\$ 35,355,290	\$ 3,856,324,536	\$ 9.17	\$ 11.30
1998	\$ 41,336,929	\$ 3,998,437,863	\$ 10.34	\$ 11.20
1999	\$ 40,698,797	\$ 4,167,025,675	\$ 9.77	\$ 10.68
2000	\$ 42,514,685	\$ 4,391,297,057	\$ 9.68	\$ 10.43
2001	\$ 41,814,039	\$ 4,683,463,904	\$ 8.93	\$ 10.04
2002	\$ 43,107,065	\$ 5,034,381,729	\$ 8.56	\$ 9.73
2003	\$ 46,237,078	\$ 5,323,628,057	\$ 8.69	\$ 9.56
2004	\$ 47,883,051	\$ 5,664,341,202	\$ 8.45	\$ 9.46
2005	\$ 50,042,944	\$ 6,028,793,698	\$ 8.30	\$ 8.63
2006	\$ 51,024,049	\$ 6,331,152,514	\$ 8.06	\$ 8.31
2007	\$ 52,679,435	\$ 6,685,363,038	\$ 7.88	\$ 8.45
2008	\$ 55,479,645	\$ 6,928,131,610	\$ 8.01	\$ 8.61
2009	\$ 60,475,875	\$ 7,177,689,214	\$ 8.43	\$ 9.18
2010	\$ 65,622,305	\$ 7,216,230,800	\$ 9.09	\$ 9.80
2011	\$ 64,512,088	\$ 7,033,795,775	\$ 9.17	\$ 9.88
2012	\$ 63,284,286	\$ 6,793,167,459	\$ 9.32	\$ 10.21
2013	\$ 64,051,867	\$ 6,815,489,181	\$ 9.40	\$ 10.37
2014	\$ 66,200,286	\$ 6,936,192,827	\$ 9.54	\$ 10.26
2015	\$ 67,986,043	\$ 7,079,269,550	\$ 9.60	\$ 10.25
2016	\$ 65,736,356	\$ 7,252,328,337	\$ 9.06	\$ 9.97
2017	\$ 67,043,373	\$ 7,648,631,179	\$ 8.79	\$ 9.79
2018	\$ 68,347,217	\$ 7,877,234,972	\$ 8.68	\$ 9.46
2019	\$ 68,809,775	\$ 8,390,434,565	\$ 8.32	\$ 9.37
2020	\$ 71,741,179	\$ 9,014,775,214	\$ 7.96	\$ 9.18
2021	\$ 72,683,034	\$ 9,493,679,888	\$ 7.66	\$ 8.64
2022- Estimated	\$ 74,490,616	\$ 10,491,604,760	\$ 7.10	TBD

2022 - 2023 **Budget by Fund** 

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#### Distribution of Revenues -- Funds 10 & 27

The **Source Dimension (revenues)** is used to classify revenue and other fund sources by origin. The majority of AASD revenue is received through state and local sources.

Revenue sources are divided into seven categories: Local (200), Inter-District Payments (300), Intermediate (500), State (600), Federal (700), Other Financing (800) and Other Sources (900). The main revenue dimensions are described below.

**Local Revenues (200).** There are several categories of local revenues. Of all the categories, the tax levy is, by far, the most significant. Other local revenues include school fees, admissions/activity fees, gifts, and interest income. All local sources, except property taxes, are outside the revenue limit calculation.

**State Aids (600).** There are three forms of State aid; equalization, categorical and grants (Fund 11). The two largest state revenue sources are Equalization Aid and Handicapped Aid (Categorical Fund 27).

Equalization Aid is determined by comparing the District's property wealth per pupil to a State guarantee. The Appleton Area School District receives approximately 58% of its Fund 10 revenues from Equalization Aid. The remainder (42%) of the support comes from property taxes and other state, federal, local revenues and open enrollment tuition.

Categorical aids are directly related to providing a service or having a particular program. The Handicapped Aid is the second largest source of income from the State and the largest categorical aid; it is recorded in Fund 27. Projected revenues are based on prior year's salary and benefit expenditures in Special Education and special transportation costs. Categorical aids are prorated based on legislative appropriation for a given year. The expected rate for the proposed budget is 29.6%

The third major source of revenue from the State is AGR (Achievement Gap Reduction). The purpose of this program is to lower class sizes in Kindergarten through 3<sup>rd</sup> Grades. The amount of aid is based on the number of children eligible for free or reduced meal prices in those grades at the eligible participating schools.

Finally, a small portion of State aid is received in the form of grants. The amount and purpose of these grants vary from year to year. In addition to the grants regularly eligible for, the District received funds through the Governor's "Get Kids Ahead" initiative in both 2021-2022 and 2022-2023.

**Federal Revenues (700).** This category of revenues represents various federally supported projects. These projects are recorded by the District in Fund 11; including: Title I, Carl Perkins, 21<sup>st</sup> Century Community Learning, ESSER, and others. Federal aids represent 6.35% of the total Fund 10 and 27 revenues.

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# Distribution of Expenditures -- Funds 10 & 27

**Expenditures.** Expenditures are categorized by a State mandated accounting system referred to as WUFAR (Wisconsin Uniform Financial Accounting Requirements). The WUFAR manual presents a uniform financial and accounting structure for public schools in Wisconsin. It is a 17-digit account code that is made up of individual components: Fund, Location, Source/Object, Function and Project.

The **Object Dimension (expenditures)** is the service or commodity used in accomplishing a function or activity. The objects listed separately identify what is being purchased.

The main expenditure/object categories include: Salaries (100), Benefits (200), Purchased Services (300), Non-Capital Objects (400), Capital Objects (500), Debt Retirement (600), Insurance and Judgments (700), Interfund Transfers (800) and Other Objects/Dues and Fees (900).

**Salaries (100) and Benefits (200).** Salaries are gross (amounts before deductions) paid to employees who are on the district payroll. Amounts paid as an indirect consequence of salaries (retirement, FICA, insurance) are recorded under a benefits category. Amounts paid to private employers (including self-employed individuals) for services are recorded in the purchased services accounts.

Employee benefits are amounts paid by the District on behalf of employees over and above gross salaries. Many employee benefits are a percentage of salary.

Salaries and benefits represent the largest object dimensions for AASD.

**Purchased Services (300).** Payments for services rendered by personnel (contractors) who are not on the payroll of the district or which the district obtains from private or public agencies, such as the utility company, are called purchased services. Examples of purchased services include consultants, utilities, phones, pupil transportation, staff travel, legal and audit services.

**Non-Capital Objects (400).** Non-Capital Objects are items typically less than \$5,000 in value that are consumable or replaced rather than repaired. It includes such things as supplies, textbooks, paper and reading materials for classroom use and media centers.

**Capital Objects (500).** Capital objects include items of a permanent or enduring nature, which are sufficiently expensive to warrant capitalization as an asset. They are of value for a period longer than the fiscal year in which they are acquired and/or paid for. They are usually easier/cheaper to repair than replace.

2022 - 2023

# Distribution of Expenditures -- Funds 10 & 27 (Continued)

**Debt Retirement (600).** Debt retirement includes principal and interest payments on capital leases. It also includes interest on short-term borrowing. The timing of state aids and of tax money are the major factors contributing to the need for short-term borrowing.

**Insurance and Judgments (700).** Payments for insurance that protects the district against various misfortunes are in this category. Casualty and liability insurance needs of the district include general liability, excess liability, employee error and omissions, property, auto and worker's compensation. The costs of unemployment compensation are also included under this object.

**Operating Transfers-Out (800).** An operating transfer is a payment between funds. For every transaction involving this object, there must be a corresponding revenue transaction. Each year a transfer between Fund 10 and Fund 27 is made for expenditures not supported by state or federal resources.

**Miscellaneous (900).** This category includes district wide dues and fees for employees, student organizations, and the Board of Education. It also includes adjustments and refunds from the prior year revenues.

2022 - 2023

# **Fund 10 General Fund**

**PURPOSE:** The General Fund (Fund 10) is used to account for the educational programs and operations of the school district, except those required to be accounted for in separate funds. Fund 10 represents approximately 82% of all district expenditures.

It is in this fund which most tax and aid receipts are recorded and from which the District's general operating expenses are paid, most grant activity is also included here. Fund 10 – General Fund relies on general property taxes and state aid for funding current costs.

GENERAL FUND (Fund 10)	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
Beginning Fund Balance (Acct 930 000)	43,018,273	50,744,887	59,583,238
Total Ending Fund Balance (Acct 930 000)	50,744,887	59,583,238	56,318,032
Revenues & Other Financing Sources			
Transfers-In (Source 100)	0	0	0
Local Sources (Source 200)	59,194,577	60,770,304	55,783,224
Inter-District Sources (Source 300 & 400)	16,045,563	14,310,967	15,167,108
Intermediate Sources (Source 500)	25,409	6,000	5,000
State Sources (Source 600)	109,551,555	109,916,331	113,180,953
Federal Sources (Source 700)	11,177,825	12,964,073	11,975,000
All Other Sources (Source 800 & 900)	482,146	716,341	557,500
Total Revenues & Other Financing Sources	196,477,075	198,684,016	196,668,785
Expenditures & Other Financing Uses			
Instruction (Function 100 000)	91,340,818	87,609,550	92,866,123
Support Services (Function 200 000)	61,737,379	66,164,838	70,125,071
Non-Program Transactions (Function 400 000)	35,672,264	36,071,277	36,942,797
Total Expenditures & Other Financing Uses	188,750,461	189,845,665	199,933,991

2022 - 2023

### **Fund 27 Special Education Fund**

**PURPOSE:** The purpose of the Special Education Fund (Fund 27) is to account for special education and related services funded in whole or in part through state and/or federal aid. No fund balance or deficit may exist in this fund.

Fund 27 main sources of revenue include the interfund transfer from Fund 10, handicapped aid and federal sources/grants.

Handicapped aid is calculated as a percentage of the cost of salaries and benefits of special education staff. The current reimbursement rate is approximately 29.6%.

The number of students who qualify for special education continues to increase. This increase in eligible students and their severity drive programming and staff costs. Fund 27 continues to increase at a higher rate than does the general education budget.

The information contained in the Special Education Fiscal Report is annually audited. Yearly reports are submitted to the Department of Public Instruction for review and monitoring relative to compliance with all state and federal regulations.

Special Education Fund (Fund 27)	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
900 000 Beginning Fund Balance	0	0	
900 000 Ending Fund Balance	0	0	
Revenues & Other Financing Sources	35,604,788	36,749,039	38,594,500
Total Expenditures & Other Financing Uses	35,604,788	36,749,039	38,594,500

2022 – 2023

# **Fund 30 Debt Service Funds**

Debt Service is a fund established to account for principal and interest payments on long-term indebtedness. All money in these funds is kept in investment accounts separate and distinct from all other money as required by State Statute 67.11, which requires strict separation.

The major revenue source of the payment of Debt Service is the local property tax and any interest earned on the investment of those funds. State Statute requires that this obligation be met before any other and stipulates that the total amount required to meet this obligation be set aside from the first tax money received each year with all subsequent payments being drawn from this fund.

#### Fund 38 - Non-Referendum Debt

**Purpose:** Fund 38 is used to repay prior debts borrowed without authority of an approved referendum. Repayment of principal and interest is made within the revenue cap. A fund balance may exist in this fund.

#### Fund 39 - Referendum Approved Debt

**Purpose:** The purpose of Fund 39 is used to repay prior debts borrowed with authority of an approved referendum. Repayment of principal and interest is made outside of the revenue cap. A fund balance may exist in this fund.

The 2022-2023 budget includes tax levy revenue in the amount of \$8,692,000 in anticipation of the two referendum questions on the November 8, 2022 ballot passing. Should the referendums fail, the levy and revenue amounts would be reduced by this amount.

DERT SERVICE FUND (FUND 20, 20)	Audited	Unaudited	Budget	
DEBT SERVICE FUND (FUND 38, 39)	2020-2021	2021-2022	2022-2023	
900 000 Beginning Fund Balance	3,838,561	3,856,695	3,564,706	
900 000 Ending Fund Balance	3,856,695	3,564,706	12,614,706	
Revenues & Other Financing Sources	21,588,313	8,827,575	15,132,252	
Expenditures & Other Financing Uses	21,570,179	9,119,564	6,440,252	

2022 – 2023 Fund 40 Capital Projects Funds

Capital Projects is the fund to be used to account for the receipt and disbursement of financial resources involved in the acquisition of capital objects or construction of major capital facilities or maintenance projects. Capital projects financed through long-term borrowing or a sinking fund (Statute 120.10 (10)) must be accounted for in this fund.

#### Fund 41 - Capital Expansion

**Purpose:** Fund 41 is financed as part of the tax levy. State statute restricts the use of this fund for capital expenditures related to buildings and sites, such as, acquiring and remodeling buildings and sites, and maintenance or repair expenditures that extend or enhance the service life of buildings and building components, sites and site components.

#### Fund 46 - Capital Improvement

**Purpose:** Fund 46 can only be used for the purposes identified in our District approved long-range capital improvement plan. Fund 46 assets may not be transferred to any other District fund. Funding for Fund 46 is generally a transfer from Fund 10 General Fund.

CAPITAL PROJECTS FUND (FUND 41, 46)	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
900 000 Beginning Fund Balance	3,598,385	5,651,474	6,473,509
900 000 Ending Fund Balance	5,651,474	6,473,509	3,933,509
Revenues & Other Financing Sources	3,961,403	3,964,055	2,460,000
Expenditures & Other Financing Uses	1,908,314	3,142,020	5,000,000

2022 - 2023 Fund 50 Food Service Fund

The Appleton Area School district annually signs a contract with the Department of Public Instruction to participate in the National Child Nutrition Program and provide daily nutrition to our students. The School Nutrition Program receives state and federal reimbursement to aid in keeping meal prices at a reasonable level if the program remains in compliance with local, state and federal regulations.

**PURPOSE:** Fund 50 accounts for all revenues and expenditures related to Food Services. The District contracts with <u>Chartwells</u> to provide students with healthy meal options. Fund 50 may have a fund balance.

FOOD SERVICE FUND (FUND 50)	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
900 000 Beginning Fund Balance	2,980,280	3,471,204	6,486,219
900 000 Ending Fund Balance	3,471,204	6,486,219	6,186,219
Revenues & Other Financing Sources	4,726,544	10,171,147	9,600,000
Expenditures & Other Financing Uses	4,235,620	7,156,132	9,900,000

2022 - 2023

# **Fund 80 Community Service Fund**

S.120.13 and 120.61, Wisconsin Statutes allow a school board to permit use of the district's property for civic purposes. Should the Board elect to provide services which have the primary function of serving the community and which are not classified as instructional or supporting services for school education programs, Community Services, Fund 80 must be used.

**PURPOSE:** Fund 80 is used to account for activities such as adult education, community recreation programs such as swimming pool operation and projects, School Police Liaison Officers, the Even Start Program, Birth-to-Five Program and other programs which are not elementary and secondary educational programs but have the primary function of serving the community. Expenditures for these activities, including cost allocations for salaries, benefits, travel, purchased services, etc. are to be included in this Fund to the extent feasible. The District adopts a separate tax levy for this Fund.

**Revenues.** The largest source of revenue in Fund 80 is property taxes. The levy in this Fund is outside the Revenue Limit calculation. The next largest source of funds is generated by program fees.

**Expenditures.** The categories of expenses for Fund 80 are the same as found in the general operating budget.

The AASD does utilize Fund 80 or the Community Service Fund. State Statute 120.13 is followed when assigning expenditures to this Fund. Last school year (2021-22), the Fund 80 property tax levy totaled \$2,475,320 or \$0.26 cents of the local levy. While this represents a small percentage of a \$230 million dollar budget, the Fund 80 Community Service Fund does provide essential support for community programs and services.

Major funding areas include:

- Implementation of a more focused effort to connect the two Community schools at Jefferson Elementary school and Dunlap Elementary School with their respective community. The Community School has a central gathering place called the Community Resource Center (CRC) and a full-time key point person, the Community Schools Resource Coordinator (CSRC). The CRC provides services and resources to students, staff, families, and the surrounding neighborhood. The CSRC's primary role is to coordinate efforts with community agencies and organizations to meet the needs of the school community diverse populations.
- The AASD contracts with the Boys and Girls Club of the Fox Cities for services provided through the
  Truancy Reduction and Assessment Center (TRAC). TRAC provides services to students and families
  that are experiencing issues with regular school attendance. Common student issues that can
  manifest themselves in truancy include: complicated family issues, homelessness, domestic
  violence, and mental health concerns. TRAC services are available to all families and schools within
  AASD boundaries.

- The AASD contracts with the YMCA and the Boys and Girls Club of the Fox Cities to provide before
  and after school care services to any elementary and middle school student residing in the AASD
  through the Extended Learning Day Program. This program provides academic support, nutrition,
  family support, and activities during non-school hours during the school year and over the summer.
- The AASD works with the Appleton Police Department and the Grand Chute Police Department to provide school resource officers to all public and private schools in the community. These positions allow for all students, family, and community members to be supported by the community policing philosophy. The AASD shares the cost of these positions with the City and the Town.
- The District also contracts with the Appleton Police Department and the Town of Grand Chute Police Department to provide crossing guards at locations across the District. The AASD pays 50% of the cost of these positions.
- The District collaborates with Fox Valley Technical College, Head Start, and the Appleton Public Library for the Appleton Even Start Family Literacy Program. This program is open to all families in the AASD and provides adult basic education support, support for Adult English Language Learners, and support for adults to obtain their GED or HSED. While adults are taking course work, their children receive quality infant, toddler, or preschool care.
- The District is a leading partner in the community Birth to 5 Outreach Program. Through this program, the district supports a Birth to 5 Coordinator and five Site Resource Coordinators. The district contracts with the Family Resource Center for these six positions. These positions support parents of non-school age children in the areas of parenting, child development, and connecting these young families to available community resources. The program is again open to all families in our community.
- The district has 29 school sites sub-divided into three high school clusters. These facilities are available for community use outside of the school day and year. A secretarial position is in place at each high school (East, West, and North) with the primary responsibility of scheduling the use of these facilities and establishing and monitoring usage contracts with requesting individuals and entities.
- All three of our high school swimming pools are utilized for school programs, but are heavily utilized by the community during the evenings, weekends, and over the summer.
- All of our facilities are available for use before and after the school day, weekends, and over the summer. The district budgets for projects on district facilities such as gyms, auditoriums, and playing fields.

COMMUNITY SERVICE FUND (FUND 80)	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
900 000 Beginning Fund Balance	\$1,223,051	\$611,131	\$592,643
900 000 Ending Fund Balance	\$611,131	\$592,643	\$592,643
Revenues & Other Financing Sources	\$1,958,467	\$2,479,743	\$2,618,140
Expenditures & Other Financing Uses	\$2,570,387	\$2,498,231	\$2,618,140

2022 - 2023 Budget Summary Format

2022-2023 OVERALL BUDGET SUMMARY

as of 10.17.2022

FUND 10	Audited	Unaudited	Budget	Increase/	
REVENUE & EXPENDITURES	2020-2021	2021-2022	2022-2023	Decrease	Percent
REVENUES					
Local	59,194,577	60,770,304	55,783,224	(4,987,080)	-8.21%
Interdistrict	16,045,563	14,310,967	15,167,108	856,141	5.98%
State	109,576,964	109,916,331	113,180,953	3,264,622	2.97%
Federal	11,177,825	12,964,073	11,975,000	(989,073)	-7.63%
Other	482,146	716,341	557,500	(158,841)	-22.17%
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TOTAL FUND 10 REVENUES (ALL)	\$ 196,477,075	\$ 198,678,016	196,663,785	\$ (2,014,231)	-1.01%
EVENIDITURES					
EXPENDITURES  Colorida	01 /20 /02	00 (01 50 (	05 (00 0/0	2 001 220	2 (207
Salaries	81,639,483	82,681,524	85,682,863	3,001,339	3.63%
Benefits	34,805,440	34,495,025	37,703,062	3,208,037	9.30%
Purchased Services	36,951,129	39,281,247	43,306,082	4,024,835	10.25%
Non-Capital Objects	9,743,406	6,179,655	6,314,090	134,435	2.18%
Capital Objects	515,683	439,717	500,000	60,283	13.71%
Debt Retirement	-	3,144,882	3,026,000	(118,882)	-3.78%
Insurance & Judgments	1,418,066	1,214,832	1,050,000	(164,832)	-13.57%
Interfund Transfers	23,407,440	22,023,428	22,001,893	(21,535)	-0.10%
Dues/Other	269,814	385,355	350,000	(35,355)	-9.17%
Grants*	11,213,446	10,547,183	10,500,000		
TOTAL FUND 10 EXPENDITURES	\$ 188,750,461	\$ 189,845,665	199,933,991	\$ 10,088,326	5.31%
FUND 10 NET REVENUES (EXPENSES)	\$ 7,726,614	\$ 8,832,351	\$ (3,270,206)		
OTHER FUND REVENUES/EXPENDITURES					
Fund 21 & 29 - Other Special Projects	1,750,149	3,529,425	3,500,000	(29,425)	-0.83%
Fund 27 Special Education	35,604,788	36,749,039	38,594,500	1,845,461	5.02%
Fund 38 Non-Referendum Debt	1,418,475	1,421,275	-	(1,421,275)	-100.00%
Fund 39 Referendum Debt	7,888,320	7,698,289	6,440,252	(1,258,037)	-16.34%
Fund 41 Capital Projects	1,908,314	3,142,020	5,000,000	1,857,980	59.13%
Fund 46 Capital Projects	-	-	-	-	0.00%
Fund 50 Food Service	4,235,620	7,156,132	9,900,000	2,743,868	38.34%
Fund 80 Community Service	2,570,387	2,498,230	2,618,140	119,910	4.80%
Interfund Transfers	(23,407,440)	(22,023,428)	(22,001,893)	21,535	-0.10%
TOTAL OTHER FUND EXPENDITURES	\$ 31,968,613	\$ 40,170,982	44,050,999	\$ 3,880,017	9.66%
TOTAL OTHER TOND EXPENDITURES	<del>y</del> 31,700,013	<del>9 40,170,762</del>	44,030,777	3,000,017	7.00/0
TOTAL ALL FUNDS EXPENDITURE SUMMARY	\$ 220,719.074	\$ 230,016,647	\$ 243,984,990	\$ 13,968,343	6.07%
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*Amounts are included in salaries, benefits, pur	shared services a	and non capital o	biocts above Sho	were bore only as refe	

2022 - 2023 Budget Adoption Format

APPLETON AREA SCHOOL DISTRICT PROPOSED BUDGET 2022-2023						
GENERAL FUND	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023			
Beginning Fund Balance	43,018,273	50,744,887	59,583,238			
Ending Fund Balance	50,744,887	59,583,238	56,318,032			
REVENUES & OTHER FINANCING SOURCES						
Transfers-In (Source 100)	0	0	0			
Local Sources (Source 200)	59,194,577	60,770,304	55,783,224			
Inter-district Payments (Source 300 + 400)	16,045,563	14,310,967	15,167,108			
Intermediate Sources (Source 500)	25,409	6,000	5,000			
State Sources (Source 600)	109,551,555	109,916,331	113,180,953			
Federal Sources (Source 700)	11,177,825	12,964,073	11,975,000			
All Other Sources (Source 800 + 900)	482,146	716,341	557,500			
TOTAL REVENUES & OTHER FINANCING SOURCES	196,477,075	198,684,016	196,668,785			
EXPENDITURES & OTHER FINANCING USES						
Instruction (Function 100 000)	91,340,818	87,609,550	92,866,123			
Support Services (Function 200 000)	61,737,379	66,164,838	70,125,071			
Non-Program Transactions (Function 400 000)	35,672,264	36,071,277	36,942,797			
TOTAL EXPENDITURES & OTHER FINANCING USES	188,750,461	189,845,665	199,933,991			
		11 12 1				
SPECIAL PROJECTS FUND	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023			
Beginning Fund Balance	1,071,505	1,555,402	1,068,279			
Ending Fund Balance	1,555,402	1,068,279	1,068,279			
REVENUES & OTHER FINANCING SOURCES	37,838,834	39,791,341	42,094,500			
EXPENDITURES & OTHER FINANCING USES	37,354,937	40,278,464	42,094,500			
DEBT SERVICE FUND	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023			
Beginning Fund Balance	3,838,561	3,856,695	3,564,706			
Ending Fund Balance	3,856,695	3,564,706	12,256,706			
REVENUES & OTHER FINANCING SOURCES	21,588,313	8,827,575	15,132,252			
EXPENDITURES & OTHER FINANCING USES	21,570,179	9,119,564	6,440,252			
CAPITAL PROJECTS FUND	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023			
Beginning Fund Balance	3,598,385	5,651,474	6,473,509			
Ending Fund Balance			0, 17 0,000			
	5,651,474	6,473,509	3,933,509			
REVENUES & OTHER FINANCING SOURCES	5,651,474 3,961,403	6,473,509 3,964,055	3,933,509 2,460,000			
REVENUES & OTHER FINANCING SOURCES EXPENDITURES & OTHER FINANCING USES	5,651,474	6,473,509	3,933,509 2,460,000			
	5,651,474 3,961,403 1,908,314	6,473,509 3,964,055 3,142,020	3,933,509 2,460,000 5,000,000			
	5,651,474 3,961,403	6,473,509 3,964,055	3,933,509 2,460,000			
EXPENDITURES & OTHER FINANCING USES	5,651,474 3,961,403 1,908,314 Audited	6,473,509 3,964,055 3,142,020 Unaudited	3,933,509 2,460,000 5,000,000 Budget 2022-2023			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND	5,651,474 3,961,403 1,908,314 Audited 2020-2021	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022	3,933,509 2,460,000 5,000,000 Budget 2022-2023 6,486,219			
FOOD SERVICE FUND Beginning Fund Balance	5,651,474 3,961,403 1,908,314 Audited 2020-2021 2,980,280	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022 3,471,204	3,933,509 2,460,000 5,000,000 Budget			
FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022 3,471,204 6,486,219	3,933,509 2,460,000 5,000,000 Budget 2022-2023 6,486,219 6,186,219			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance REVENUES & OTHER FINANCING SOURCES	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204 4,726,544	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022 3,471,204 6,486,219 10,171,147 7,156,132	3,933,509 2,460,000 5,000,000 Budget 2022-2023 6,486,219 6,186,219 9,600,000			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance REVENUES & OTHER FINANCING SOURCES	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204 4,726,544	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022 3,471,204 6,486,219 10,171,147	3,933,509 2,460,000 5,000,000 Budget 2022-2023 6,486,219 6,186,219 9,600,000			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance REVENUES & OTHER FINANCING SOURCES EXPENDITURES & OTHER FINANCING USES	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204 4,726,544 4,235,620  Audited	6,473,509 3,964,055 3,142,020 Unaudited 2021-2022 3,471,204 6,486,219 10,171,147 7,156,132 Unaudited	3,933,509 2,460,000 5,000,000  Budget 2022-2023 6,486,219 9,600,000 9,900,000  Budget 2022-2023			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance REVENUES & OTHER FINANCING SOURCES EXPENDITURES & OTHER FINANCING USES  COMMUNITY SERVICE FUND	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204 4,726,544 4,235,620  Audited 2020-2021	6,473,509 3,964,055 3,142,020  Unaudited 2021-2022 3,471,204 6,486,219 10,171,147 7,156,132  Unaudited 2021-2022	3,933,509 2,460,000 5,000,000  Budget 2022-2023 6,486,219 6,186,219 9,600,000 9,900,000  Budget 2022-2023 592,643			
EXPENDITURES & OTHER FINANCING USES  FOOD SERVICE FUND  Beginning Fund Balance Ending Fund Balance REVENUES & OTHER FINANCING SOURCES EXPENDITURES & OTHER FINANCING USES  COMMUNITY SERVICE FUND  Beginning Fund Balance	5,651,474 3,961,403 1,908,314  Audited 2020-2021 2,980,280 3,471,204 4,726,544 4,235,620  Audited 2020-2021 1,223,051	6,473,509 3,964,055 3,142,020  Unaudited 2021-2022 3,471,204 6,486,219 10,171,147 7,156,132  Unaudited 2021-2022 611,131	3,933,509 2,460,000 5,000,000  Budget 2022-2023 6,486,219 6,186,219 9,600,000 9,900,000  Budget			

APPLETON AREA S	CHOOL DISTRICT		
PROPOSED BUD	OGET 2022-2023		
Total Expenditures and	Other Financing Use	es	
ALL FUNDS	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
GROSS TOTAL EXPENDITURES ALL FUNDS	256,389,898	252,040,076	265,986,883
Interfund Transfers (Source 100) - ALL FUNDS	23,407,440	22,023,428	22,001,893
Refinancing Expenditures (FUND 30)	12,263,384	0	(
NET TOTAL EXPENDITURES ALL FUNDS	220,719,074	230,016,648	243,984,990
PERCENTAGE INCREASE - NET TOTAL FUND			
EXPENDITURES FROM PRIOR YEAR		4.21%	6.07%
PROPOSED PROP	PERTY TAX LEVY		
FUND	Audited 2020-2021	Unaudited 2021-2022	Budget 2022-2023
General Fund	58,235,931	59,279,569	54,283,224
Referendum Debt Service Fund	7,659,217	7,618,603	15,132,252
Non-Referendum Debt Service Fund	1,418,475	849,542	(
Capital Expansion Fund	2,460,000	2,460,000	2,460,000
Community Service Fund	1,957,515	2,475,320	2,615,140
TOTAL SCHOOL LEVY	71,731,138	72,683,034	74,490,616
PERCENTAGE INCREASE			
TOTAL LEVY FROM PRIOR YEAR		1.33%	2.49%
MIL RATE	7.96	7.66	7.10
The below listed new or discontinued programs have a finance	cial impact on the prop	osed budget:	
DISCONTINUED PROGRAMS	FINANCIAL IMPAC		
Current debt in the amount of \$6,360,000 will be paid off in	I IIIAIIOIAE IIII AO	, <b>.</b>	
February 2023.			(6,360,000
NEW PROGRAMS	FINANCIAL IMPAC	T	
If the two referendum questions on the November ballott			
pass, new debt in an estimated amount of \$100,000,000			

100,000,000

would be issued in 2022-2023.